

**Grand Fire Protection District No.1
Grand County, Colorado**

FINANCIAL STATEMENTS

With Independent Auditor's Report

December 31, 2021



INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Grand Fire Protection District No. 1
Grand County, Colorado

Opinions

We have audited the financial statements of the governmental activities and each major fund of Grand Fire Protection District No. 1 (the District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2021, and the respective changes in financial position thereof, and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Liscal Focus Partners, LLC

Greenwood Village, Colorado
May 18, 2022

Grand Fire Protection District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)

The *Statement of Net Position* presents information on all of the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The governmental activities of the District include fire, rescue and emergency services within its boundaries. In addition, the District maintains mutual aid and automatic aid agreements with adjacent fire protection districts. Other activities include fire prevention and fire safety education, fire training, fire inspections and plan reviews.

The government-wide financial statements can be found on pages 1-2 of this report.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Grand Fire Protection District No.1, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Grand Fire Protection District No. 1 maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the debt service fund, both of which are considered to be major funds.

**Grand Fire Protection District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

An additional portion of the District's net position (14%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$1,576,547 (20%) may be used to meet the District's ongoing obligations to citizens and creditors.

Statement of Activities

	For the Years Ended December 31,	
	2021	2020
Revenues		
Program revenues		
Operating grants and contributions	\$ 60,000	\$ -
General revenues		
Property taxes	1,359,010	1,320,775
Specific ownership taxes	103,711	98,899
Fire impact fees	247,755	199,554
Interest and other	351,088	483,159
Total revenues	2,121,564	2,102,387
Expenses		
General and administrative	553,544	496,705
Pension contribution/expense	23,677	80,840
Operating and communications	321,243	319,215
Repairs, maintenance and other	140,357	135,663
South (Red Dirt) Station annual contribution	25,000	25,000
Grant expenditures	54,751	24,489
Depreciation and amortization	268,760	271,606
Bond interest expense and related debt service costs	110,226	122,913
Total expenses	1,497,558	1,476,431
Change in net position	624,006	625,956
Net position - beginning	7,090,784	6,464,828
Net position - ending	\$ 7,714,790	\$ 7,090,784

**Grand Fire Protection District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Additional information relating to the District's capital assets activity can be found in Note 4 of this report.

Debt Administration. As of December 31, 2021, the District had general obligation bonded debt outstanding of \$1,855,000.

Additional detail on the District's debt is in Note 5 of this report.

Economic Factors and Next Year's Budget

New growth is expected to be slower throughout the District during 2022. Conservative budgeting and spending will continue. The District continues to work on the construction of a North Station. The 2022 budget includes building construction for the North Station and capital expenditures related to the purchase of additional apparatus and equipment. General fund revenues budgeted for 2022 include additional property tax revenues, as approved during a November, 2021 election, and are expected to be sufficient to fund budgeted expenditures. Bond fund revenues will be sufficient to support debt service requirements in 2022.

Loan proceeds of \$6,000,000 are budgeted for 2022 to fund capital expenditures, although the District is considering an amount up to \$7,500,000. National supply chain problems are an added variable that make the timing of capital expenditures more difficult to anticipate.

Requests for Information

This financial report is designed to provide a general overview of Grand Fire Protection District No.1's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

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Grand Fire Protection District No. 1
P.O. Box 338
Granby, Colorado 80446
(970) 887-3380
bwhite@grandfire.org

Grand Fire Protection District No.1
STATEMENT OF NET POSITION
December 31, 2021

	Governmental Activities
ASSETS	
Cash and investments	\$ 2,611,603
Cash and investments - restricted	1,058,260
Accounts receivable	7,895
Accounts receivable - treasurer	3,949
Prepaid expenses	15,234
Property taxes receivable	1,898,115
Net pension asset - FPPA statewide defined benefit plan	56,579
Capital assets, not being depreciated	1,271,901
Capital assets, being depreciated, net	5,676,178
Total assets	12,599,714
DEFERRED OUTFLOWS OF RESOURCES	
Pension related amounts - FPPA volunteer pension fund	137,629
Pension related amounts - FPPA statewide defined benefit plan	105,171
Cost of refunding	55,351
Total deferred outflows of resources	298,151
LIABILITIES	
Accounts payable	29,699
Interest payable - bonds	7,344
Funds held in agency-South Station	205,950
Net pension liability - FPPA volunteer pension fund	924,685
Compensated absences	25,127
Long-term debt	
Due within one year	507,537
Due in more than one year	1,364,508
Total liabilities	3,064,850
DEFERRED INFLOWS OF RESOURCES	
Pension related amounts - FPPA volunteer pension fund	150,851
Pension related amounts - FPPA statewide defined benefit plan	69,259
Deferred property taxes	1,898,115
Total deferred inflows of resources	2,118,225
NET POSITION	
Net investment in capital assets	5,076,034
Restricted for:	
Emergencies	45,000
Fire impact expenditures	566,905
Debt service	450,304
Unrestricted	1,576,547
Total net position	\$ 7,714,790

The accompanying Notes to Financial Statements are an integral part of these statements.

Grand Fire Protection District No.1

BALANCE SHEET
GOVERNMENTAL FUNDS

December 31, 2021

	General Fund	Debt Service Fund	Total Governmental Funds
ASSETS			
Cash and investments	\$ 2,611,603	\$ -	\$ 2,611,603
Cash and investments - restricted	611,905	446,355	1,058,260
Accounts receivable	7,895	-	7,895
Accounts receivable - treasurer	-	3,949	3,949
Prepaid expenses	15,234	-	15,234
Property taxes receivable	1,371,585	526,530	1,898,115
Total assets	4,618,222	976,834	5,595,056
LIABILITIES			
Accounts payable	29,699	-	29,699
Funds held in agency - South Station	205,950	-	205,950
Total liabilities	235,649	-	235,649
DEFERRED INFLOWS OF RESOURCES			
Deferred property taxes	1,371,585	526,530	1,898,115
Total deferred inflows of resources	1,371,585	526,530	1,898,115
FUND BALANCES			
Nonspendable:			
Prepays	15,234	-	15,234
Restricted for:			
Debt Service	-	450,304	450,304
Emergency reserves	45,000	-	45,000
Fire impact expenditures	566,905	-	566,905
Assigned for:			
Funds held in Agency	205,950	-	205,950
Unassigned	2,177,899	-	2,177,899
Total fund balances	3,010,988	450,304	3,461,292
Total liabilities, deferred inflows of resources, and fund balances	\$ 4,618,222	\$ 976,834	

Amounts reported for governmental activities in the statement of net position are different because:

Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the funds:

Capital assets, net 6,948,079
Net pension asset - FPPA statewide defined benefit plan 56,579

Deferred outflows and inflows of resources that represent acquisition or consumption of net position that applies to future periods and, therefore, and not reported in the funds.

Deferred outflows - pension related 242,800
Deferred inflows - pension related (220,110)
Deferred loss on refunding, net 55,351

Long-term liabilities, including bonds payable and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds:

Compensated absences payable (25,127)
Bonds payable, net (1,872,045)
Net pension liability - volunteer pension plan (924,685)
Accrued interest payable (7,344)

Net position of governmental activities

\$ 7,714,790

The accompanying Notes to Financial Statements are an integral part of these statements.

Grand Fire Protection District No.1
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended December, 31, 2021

Net change in fund balance - total governmental funds \$ 347,230

Amounts reported for governmental activities in the statement of activities
are different because:

Governmental funds report capital outlay as expenditures. However,
in the statement of activities, the cost of those assets is allocated over
their estimated useful lives and reported as depreciation expense.

Capital expenditures, net	19,125
Depreciation expense	(268,760)

The issuance of long-term debt provides current financial resources to
governmental funds while the repayment of the principal consumes
current financial resources of governmental funds. Neither transaction,
however, has any effect on net assets.

Bond principal payments	495,000
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Some expenses reported in the statement of activities do not require
the use of current financial resources and, therefore, are not
reported as expenditures in government funds.

Amortization of bond premium	9,549
Amortization of cost of refunding	(31,007)
Pension expense	58,823
Compensated absences - change in liability	(7,537)
Interest expense - change in accrued interest	1,547
Other	36

Change in net position of governmental activities	\$ 624,006
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The accompanying Notes to Financial Statements are an integral part of these statements.

Grand Fire Protection District No.1
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
 IN FUND BALANCES - BUDGET AND ACTUAL**
 General Fund
 (continued)
 For the year ended December, 31, 2021

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Operations			
Gas and oil	13,000	8,108	4,892
Supplies and PPE	37,000	20,134	16,866
Training	25,000	8,257	16,743
Prevention and risk reduction	9,000	7,692	1,308
Resident program	5,000	1,112	3,888
Grant expenditures	15,000	54,751	(39,751)
Uniforms	8,000	4,263	3,737
Wildland deployment	75,500	185,825	(110,325)
Firefighter incentives	24,000	28,080	(4,080)
Rescue Authority payment	-	35,000	(35,000)
Total fire fighting	211,500	353,222	(141,722)
Communication			
Telephone	10,000	10,871	(871)
Website and social media	3,000	721	2,279
Dispatch	13,000	11,180	1,820
Radios/pagers	10,000	-	10,000
Total communication	36,000	22,772	13,228
Facility Expenses			
Improvements	5,000	3,653	1,347
Outside service	40,000	40,967	(967)
Supplies	8,000	6,828	1,172
Office equipment	8,000	7,686	314
Utilities	45,000	47,674	(2,674)
Total facility expense	106,000	106,808	(808)
Equipment Repair and Maintenance			
Outside service	15,000	20,944	(5,944)
Parts and supplies	15,000	12,605	2,395
Total equipment repair and maintenance	30,000	33,549	(3,549)

(continued)

The accompanying Notes to Financial Statements are an integral part of these statements.

Grand Fire Protection District No.1

NOTES TO FINANCIAL STATEMENTS

December 31, 2021

Note 1 – Reporting entity

The District, a quasi-municipal corporation and political subdivision of the State of Colorado, was organized in 1951, and is governed pursuant to the provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District provides fire protection and responds to various emergency situations in a 150 square mile area within the Granby, Colorado region.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Note 2 – Summary of significant accounting policies

The more significant accounting policies of the District are described as follows:

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District except for the fiduciary activities. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and inter-governmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets and deferred outflows of resources and the (b) liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes, internally dedicated revenues, and other items not properly included among program revenues are reported instead as general revenues.

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Pooled cash and investments

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

Property taxes

Property taxes are levied based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November and December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measurable. The deferred inflows are recorded as revenue in the year they are available or collected.

Capital assets

Capital assets, which include property, plant, and equipment, are reported in the governmental activities of the government-wide financial statements at cost, net of accumulated depreciation. Capital assets are defined by the District as those assets with a cost of \$2,500 or greater and an estimated life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

Unassigned fund balance – The residual portion of fund balance that does not meet any of the above criteria.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Fire Protection Postemployment Benefit Plan

The Governmental Accounting Standards Board (GASB) released Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, that is effective for the District for the year ending December 31, 2018. This statement details the reporting requirements for employers regarding other post-employment benefit (OPEB) plans.

FPPA administers the Statewide Death & Disability Plan discussed in Note 9, which qualifies as a cost sharing multiple-employer defined benefit OPEB plan under the standard. This plan covers substantially all active full-time (and some part-time) employees of fire and police departments in Colorado. As it pertains to the requirements in Statement No. 75 regarding the FPPA Statewide Death & Disability Plan and the District, FPPA concluded that because all contributions to the plan are considered member contributions (and not employer), the employers' proportionate share of any Net OPEB liability (asset) is \$-0-.

Grand Fire Protection District No.1
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2021

Investments

The District's investment policy follows state statutes regarding investments. Colorado Statutes limit investment maturities to five years or less unless formally approved by the District. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Revenue bonds of local government securities, corporate and bank securities and guaranteed investment contracts not purchased with bond proceeds are limited to maturities of three years or less.

The District primarily limits its investments to local government investment pools, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to custodial credit risk for investments that are in the possession of another party.

Colorado Statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

As of December 31, 2021, the District had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>Amount</u>
Colorado Liquid Asset Trust (COLOTRUST)	Weighted average under 60 days	\$ 1,337,849

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

	Balance at December 31, 2020	Increases	Decreases	Balance at December 31, 2021
Capital assets, not being depreciated				
Land and improvements	\$ 1,149,262	\$ -	\$ -	\$ 1,149,262
Construction in progress/deposits	122,639	-	-	122,639
	<u>1,271,901</u>	-	-	<u>1,271,901</u>
Capital assets being depreciated				
Buildings and improvements	5,813,004	-	-	5,813,004
Vehicles	3,601,735	-	-	3,601,735
Furniture and fixtures	99,056	19,125	-	118,181
Equipment	477,675	-	-	477,675
Total capital assets being depreciated	<u>9,991,470</u>	<u>19,125</u>	-	<u>10,010,595</u>
Less accumulated depreciation for				
Buildings and improvements	1,575,924	110,967	-	1,686,891
Vehicles	2,154,908	124,820	-	2,279,728
Furniture and fixtures	45,437	3,482	-	48,919
Equipment	289,388	29,491	-	318,879
Total accumulated depreciation	<u>4,065,657</u>	<u>268,760</u>	-	<u>4,334,417</u>
Total capital assets being depreciated, net	<u>5,925,813</u>	<u>(249,635)</u>	-	<u>5,676,178</u>
Capital assets, net	<u>\$ 7,197,714</u>	<u>\$ (249,635)</u>	<u>\$ -</u>	<u>\$ 6,948,079</u>

Depreciation expense of \$268,760 for 2021 was included in the expenses of the primary government on the statement of activities.

Note 5 – Long-term obligations

The following is an analysis of the changes in the District's long-term obligations for the year ended December 31, 2021:

Grand Fire Protection District No.1
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2021

Note 6 – Net position

The District reports net position consisting of three components – net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2021, the District had a net investment in capital assets as follows:

Capital assets, net	\$ 6,948,079
Current portion of outstanding long-term obligations	(507,537)
Noncurrent portion of outstanding long-term obligations	<u>(1,364,508)</u>
Net investment in capital assets	<u>\$ 5,076,034</u>

Restricted assets include net position that is restricted for use either externally imposed by creditors, grantors, contributors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. As of December 31, 2021, the District had restricted net position as follows:

Emergencies (Note 13)	\$ 45,000
Fire impact expenditures (Note 11)	566,905
Debt service (Note 5)	<u>450,304</u>
Total restricted net position	<u>\$1,062,209</u>

The District had unrestricted net position of \$1,576,547 and total net position of \$7,090,784 as of December 31, 2021.

Note 7 – Related party transactions

During 2021, the board paid vendors that have firefighters/board members as employees with transactions totaling \$16,295. The board feels these transactions are priced competitively and are accurately characterized as "arm's length" transactions.

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Members of the SWDB plan and their employers are contributing at the rate of 11.5 percent and 8.5 percent, respectively, of base salary for a total contribution rate of 20.0 percent in 2021. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13 percent of pensionable earnings. Contributions to the SWDB plan from the District were \$6,618 for the year ended December 31, 2021.

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the District reported an asset of \$56,579 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. At December 31, 2020, the District's proportion was 0.02606 percent, which was a decrease of 0.00086 percent from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the District recognized pension expense of (\$24,626). At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

	<u>Total Pension Liability</u>	<u>Actuarial Determined Contributions</u>
Actuarial Valuation Date	January 1, 2021	January 1, 2020
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return*	7.0%	7.0%
Projected Salary Increases*	4.25 - 11.25%	4.25 - 11.25%
Cost of Living Adjustments (COLA)	0.0%	0.0%
*Includes Inflation at	2.5%	2.5%

For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The preretirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020 are summarized in the following table:

Grand Fire Protection District No.1

NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2021

Pension Plan Fiduciary Net Position

Detailed information about the SWDB's fiduciary net position is available in FPPA's comprehensive annual financial report, which can be obtained at <http://www.fppaco.org>.

Changes Between the Measurement Date of the Net Pension Asset and December 31, 2021

During 2020, legislation was passed effective January 1, 2021 that amended the SWDB. The stabilization reserve accounts (SRA) of the Defined Benefit System became self-directed accounts with assets of \$123.6 million transferred to the FPPA Members' Self-Directed Investment Fund after the January 1, 2021 actuarial valuation date. This transfer does not impact the net pension asset of the plan as the transfer of assets will reduce both the total pension liability and the plan fiduciary net position.

Note 9 – Volunteer Pension Fund

Plan Descriptions and Provisions

The District, on behalf of its volunteer firefighters, contributes to a single-employer defined benefit pension plan (the Plan). The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Pension Fund Board of Trustees. Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions for such plans. The Plan is included as a Pension Trust fund of the District and the Pension Trust does not issue separate statements.

Volunteers Covered by Benefit Terms

As of the December 31, 2021, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	30
Inactive, Nonretired Members	-
Active Members	8
Total	<u>38</u>

Benefits provided

The Plan provides retirement, survivor, death and funeral benefits. Retirement benefit for a member is \$700.00 a month for 20 or more years of service. Those members with a minimum of 10 years of service receive \$35.00 per month for every year of service. Survivor's death benefits is a \$350.00 monthly benefit payment. Funeral benefit to the family members is a one-time payment of \$1,400.

Grand Fire Protection District No.1

NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2021

Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.00% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount rate is 7.00%.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits). Being that the plan's fiduciary net position is projected to be sufficient to pay benefits, the long-term expected rate of return of 7.00% was used as the discount rate.

Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at December 31, 2020	\$ 2,434,385	\$ 1,384,345	\$ 1,050,040
Service Cost	6,823	-	6,823
Interest	163,606	-	163,606
Changes in benefit terms	-	-	-
Difference Between Expected and Actual Experience	(37,380)	-	(37,380)
Changes in assumptions	-	-	-
Contributions - Employer	-	97,500	(97,500)
State of Colorado Supplemental Discretionary Payment	-	-	-
Net Investment Income	-	168,685	(168,685)
Benefit Payments, Including Refunds of Employee Contributions	(204,470)	(204,470)	-
Administrative Expenses	-	(7,781)	7,781
Net Changes	<u>(71,421)</u>	<u>53,934</u>	<u>(125,355)</u>
Balance at December 31, 2021	<u>\$ 2,362,964</u>	<u>\$ 1,438,279</u>	<u>\$ 924,685</u>

Sensitivity of the net pension liability to the changes in the discount rate. The following table presents the net pension liability of the District, calculated using the discount rate of 7.00% as well as what the District's net pension liability would be if it were calculated

Grand Fire Protection District No.1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2021

Note 10 – Deferred compensation plan

The District established a deferred compensation plan pursuant to Internal Revenue Code Section 457, which is being administered by the FPPA. The District has no administration or trustee responsibilities for this plan. Neither the assets nor corresponding liabilities of this plan are reflected in these financial statements. During 2021, the District contributed \$21,587 and the District's employees contributed \$21,587 to the Plan.

Note 11 – Joint construction and facility use agreement

Grand Fire Protection District No. 1 and East Grand Fire Protection District No. 4 entered into a Joint Construction and Facility Use Agreement on June 27, 2006. The "Districts" agreed to share equally, the construction costs and future operating and maintenance costs of a regional response facility (known as the "South Station" or "Red Dirt Station") in Grand County. The Districts have been utilizing this facility since then, providing living quarters to active firefighters and responding to emergencies in both Districts, improving response times and increasing manpower on scene.

Land valued at \$150,000 was donated by the YMCA of the Rockies for the South Station site. The Districts contributed \$270,000 each toward construction. The facility is being operated now by a joint management committee made up of two members from each District's board. The Districts will rotate responsibility for management of the facility. The completed construction cost of \$1,075,603 is divided equally between the assets of both Districts.

Note 12 – Risk management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees or volunteers; and natural disasters. The District carries commercial coverage of these risks of loss. Claims have not exceeded coverage in any of the last three fiscal years.

Note 13 – Tax, spending and debt limitation

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

REQUIRED SUPPLEMENTRY INFORMATION

Grand Fire Protection District No. 1

FPPA Volunteer Fund

Schedule of District Contributions

	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially Determined Contribution	\$ 116,372	\$ 121,386	\$ 121,386	\$ 130,724	\$ 130,724	\$ 130,724	\$ 141,536	\$ 141,536
Contributions in Relation of the Actuarially Determined Contribution	97,500	114,057	121,386	121,557	126,557	139,890	126,597	141,561
Contribution Deficiency (Excess)	\$ 18,872	\$ 7,329	\$ -	\$ 9,167	\$ 4,167	\$ (9,166)	\$ 14,939	\$ (25)
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Note: Actuarially determined contribution rates are calculated as of January 1 of odd numbered years and used for two fiscal years

SUPPLEMENTRY INFORMATION